

# PLANNING COMMISSION AGENDA REPORT

MEETING DATE: JULY 23, 2007 ITEM NUMBER:

SUBJECT: ZONING APPLICATION ZA-06-48 (APPEAL OF TIME EXTENSION)

**KLINE SCHOOL** 

320 EAST 18<sup>TH</sup> STREET

DATE: JULY 12, 2007

FOR FURTHER INFORMATION CONTACT: MEL LEE, AICP, SENIOR PLANNER

(714) 754-5611

### PROJECT DESCRIPTION

Appeal of the Zoning Administrator's extension of a Zoning Application for weekday curbside drop-off and pick-up, and to allow up to five (5) staff vehicles to park on the street for an interim period, for a private elementary school (Kline School).

## **APELLANTS/APPLICANT**

The appellants are Beth Refakes, Howard Denghausen, and Dee Ward. The applicant is Susan Kline, who is also the owner of the property.

### RECOMMENDATION

Uphold, reverse, or modify the extension by adoption of Planning Commission resolution.

MEL LEE, AICP Senior Planner

R.MICHAEL ROBINSON, AIĆP Asst. Development Services Director

## **BACKGROUND**

On August 14, 2006, Planning Commission, on a 5-0 vote<sup>1</sup>, approved Zoning Application ZA-06-48 a request by the applicant to modify conditional use permits PA-86-103 and PA-86-121, allowing the use of 20 off-site parking spaces on the adjacent Lighthouse Coastal Community Church property. The agreement for the use of the off-site parking spaces was terminated by the Church; as a result, the applicant filed ZA-06-48 to allow up to five staff vehicles to park on East 18<sup>th</sup> Street, as well as allowing curbside drop-off and pick-up, while the applicant searched for a new school site.

A condition of approval was incorporated that the Zoning Application expires on August 1, 2007 unless the applicant applied for and is granted an extension of time.

The applicant requested an extension of time for the Zoning Application stating that although the school continues to aggressively search for a new location, it has been hampered by the current real estate market and lack of suitable properties. However, the applicant remains committed to relocating once a suitable property is found. As part of the extension request, staff visited the site and did not observe any parking or traffic problems associated with the use; additionally, staff did not receive any complaints associated with the use prior to the request for the time extension. As a result, an extension of the approval, valid until August 1, 2008, was approved by the Zoning Administrator on June 7, 2007.

An appeal of the Zoning Administrator's extension was filed on June 14, 2007 on the basis that the use is not compatible with the surrounding neighborhood.

#### <u>ALTERNATIVES</u>

Planning Commission may consider the following alternatives:

- Uphold the approval of the extension with no modifications to the conditions of approval.
- Approve the extension with modifications to the conditions of approval.
- 3. Deny the extension. If the extension is denied, appropriate findings would need to be made.

#### **ENVIRONMENTAL DETERMINATION**

The project is exempt from the provisions of the California Environmental Quality Act under Section 15301 for Existing Facilities.

<sup>&</sup>lt;sup>1</sup> Zoning Applications are typically reviewed by the Zoning Administrator, however, this request was forwarded to the Planning Commission as a public hearing.

## CONCLUSION

The Planning Commission may uphold the extension as currently conditioned, modify the conditions of approval, or deny the extension as requested by the appellants.

Attachments:

**Draft Planning Commission Resolution** 

Exhibit "A" - Draft Findings

Exhibit "B" - Draft Conditions of Approval

Exhibit "B-1" - Curb Side Drop-off and Pick-Up Procedure

Appeal Application

ZA Decision Letter with Exhibits

Minutes of Planning Commission Meeting of August 14, 2006

Planning Division Staff Report Planning Commission Resolution

Zoning/Location Map

Site Plan

Correspondence Received From Public (Separately Bound

Document)

CC:

Deputy City Manager - Dev. Svs. Director

**Deputy City Attorney** 

City Engineer

Fire Protection Analyst

Staff (4) File (2)

Howard Denghausen 343 Magnolia Street Costa Mesa, CA 92627

Beth Refakes

320 Magnolia Street Costa Mesa, CA 92627

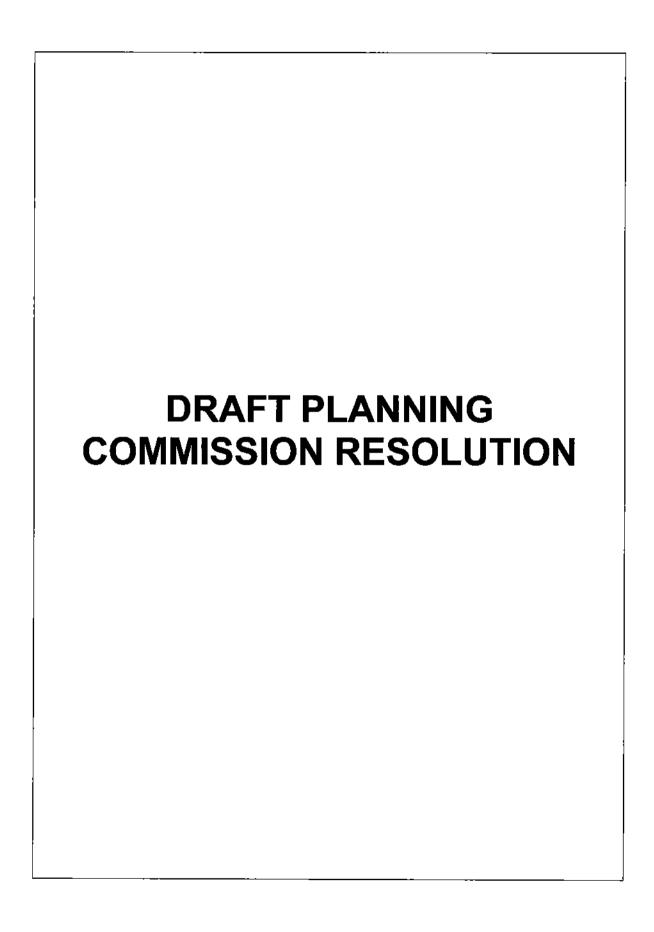
Dee Ward

342 East 18<sup>th</sup> Street Costa Mesa, CA 92627

Susan Kline Kline School

320 East 18<sup>th</sup> Street Costa Mesa, CA 92627

File: 072307ZA0648Appeal Date: 1:00 p.m. Time: 1:00 p.m.



#### **RESOLUTION NO. PC-07-**

## A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF COSTA MESA APPROVING AN EXTENSION OF TIME FOR ZONING APPLICATION ZA-06-48

THE PLANNING COMMISSION OF THE CITY OF COSTA MESA HEREBY RESOLVES AS FOLLOWS:

WHEREAS, an application was filed by Susan Kline, owner of real property located at 320 East 18<sup>th</sup> Street, requesting approval of a modification to previously approved conditional use permits PA-86-103 and PA-86-121 to eliminate the requirement for off-site parking; and,

WHEREAS, a duly noticed public hearing was held by the Planning Commission on August 14, 2006 and ZA-06-48 was approved; and

WHEREAS, an extension of time was requested by the applicant, which was approved by the Zoning Administrator on June 7, 2007; and

WHEREAS, on June 14, 2007, the Zoning Administrator's extension of ZA-06-48 was appealed to the Planning Commission; and

WHEREAS, a duly noticed public hearing was held by the Planning Commission on July 23, 2007.

BE IT RESOLVED that, based on the evidence in the record and the findings contained in Exhibit "A," and subject to the conditions of approval contained within Exhibit "B," the Planning Commission hereby **APPROVES** an extension of time for Zoning Application ZA-06-48 with respect to the property described above.

BE IT FURTHER RESOLVED that the Costa Mesa Planning Commission does hereby find and determine that adoption of this Resolution is expressly predicated upon the activity as described in the staff report for ZA-06-48 and upon applicant's compliance with each and all of the conditions contained in Exhibits "B" and "B-1". Any approval granted by this resolution shall be subject to review, modification or revocation if there is a material change that occurs in the operation, or if the applicant fails to comply with any of the conditions of approval.

PASSED AND ADOPTED this 23rd day of July, 2007.

| STATE OF CALIFORNIA | )   |
|---------------------|-----|
|                     | )ss |
| COUNTY OF ORANGE    | )   |

I, R. Michael Robinson secretary to the Planning Commission of the City of Costa Mesa, do hereby certify that the foregoing Resolution was passed and adopted at a meeting of the City of Costa Mesa Planning Commission held on July 23, 2007, by the following votes:

AYES: COMMISSIONERS

NOES: COMMISSIONERS

ABSENT: COMMISSIONERS

ABSTAIN: COMMISSIONERS

Secretary, Costa Mesa Planning Commission

#### **EXHIBIT "A"**

### **FINDINGS**

- A. Granting the conditional use permit will not be detrimental to the health, safety and general welfare of the public or other properties or improvements within the immediate vicinity. Specifically, parking on public streets is not regulated under the Zoning Code; therefore, areas for drop-off, pick-up, or parking cannot be designated by conditions of approval or regulated by the City. The drop-off procedure has been shown to be safe over a period of time and the proposed onstreet parking is lawful. No complaints associated with the use have been received in the months preceding the request for the time extension. Staff has also monitored the on-street parking and drop-off program and did not observe any problems or concerns.
- B. The request complies with Costa Mesa Municipal Code Section 13-29 (e) because:
  - a. The proposed modification is compatible and harmonious with uses both onsite as well as those on surrounding properties.
  - b. Safety and compatibility of the design of the buildings, parking areas, landscaping, luminaries, and other site features including functional aspects of the site development such as automobile and pedestrian circulation have been considered.
  - c. The proposed modification is consistent with the General Plan.
- C. The project has been reviewed for compliance with the California Environmental Quality Act (CEQA), the CEQA Guidelines, and the City environmental procedures, and has been found to be exempt from CEQA under Section 15301 for Existing Facilities.
- D. The project is exempt from Chapter IX, Article 11, Transportation System Management, of Title 13 of the Costa Mesa Municipal Code.

#### **EXHIBIT "B"**

## CONDITIONS OF APPROVAL (IF EXTENSION IS APPROVED)

- Plng. 1. The conditional use permit herein approved is valid for the 2007-2008 regular school year and shall expire at the end of the school year on August 1, 2008, unless the applicant applies for and is granted an extension of time. The conditional use permit may be referred to the Planning Commission for modification or revocation at any time if the conditions of approval have not been complied with, if the use is being operated in violation of applicable laws or ordinances, or if, in the opinion of the development services director or his designee, any of the findings upon which the approval was based are no longer applicable.
  - A copy of the conditions of approval for the conditional use permit must be kept on premises and presented to any authorized City official upon request. New business/property owners shall be notified of conditions of approval upon transfer of business or ownership of land.
  - 3. The applicant shall be responsible for enforcing the curbside drop-off and pick-up procedure attached as "Exhibit B-1" as revised: "IN THE MORNING", bullet 3, Do not park, shall read, "Park momentarily." Item #"6." shall be deleted. Any proposed operational change that significantly increases or intensifies the use shall require approval of an amendment to this conditional use permit by the Planning Commission.
  - 4. The curbside drop-off and pick-up, shall be conducted, at all times, in a manner to allow the quiet enjoyment of the surrounding neighborhood. If parking problems should develop, the applicant shall institute whatever operational measures shall be necessary and appropriate.
  - This approval shall replace the previous approvals granted under Conditional Use Permit PA-86-103 and PA-86-121 as it pertains to the off-site parking.

## Exhibit "B-1"

## CURBSIDE DROP-OFF AND PICK-UP PROCEDURE

## IN THE MORNING

- Travel west on East 18<sup>th</sup> Street. As you approach the school property, pull over to the designated unloading zone. (Delineators will be placed on the sidewalk to mark off the area.)
- From 7:30-8:05 a.m., a staff member(s) will greet and direct your child to class.
- Do not park Park momentarily.

## IN THE AFTERNOON:

 Parents of students not participating in the after school program are to report to the designated loading zone according to the schedule below.

Find the first letter of your last name. Beside your letter is the time you have been assigned to receive your child(ren). Notice pick-up times are staggered. Please be prompt as a courtesy to other parents and neighbors.

| A-D | 2:50 p.m. |
|-----|-----------|
| E-H | 2:55 p.m. |
| I-L | 3:00 p.m. |

| M-P | 3:05 p.m. |
|-----|-----------|
| Q-T | 3:10 p.m. |
| U-Z | 3:15 p.m. |

- Travel west on East 18<sup>th</sup> Street. As you approach the school property, pull over to the designated loading zone. (Delineators will be placed on the sidewalk to mark off the area.)
- Staff will escort students to standing cars curbside. Once students are seat belted and car doors are closed, drivers will be instructed to proceed safely on East 18<sup>th</sup> Street.
- This pattern repeats until all students are dismissed.

## AFTER SCHOOL

- Parents of students participating in the after school program are to stop by briefly to receive their child(ren) between 3:30 and 5:00 p.m.
- Do not park within 15 feet of the fire hydrant.
- Kline School closes at 5:00 p.m.

Every driver must comply with the drop-off and pick-up procedure.

## VISITING THE SCHOOL

When you have school business, please park on the south side of East 18th Street, directly across from the school.

We request your cooperation in helping our teachers maximize their planning and preparation time. Rather than attempting to meet on a "drop-in" basis during busy early morning and afternoon hours, please use the teacher's voicemail and e-mail systems. This is the best way to stay in touch and arrange for a conference if necessary. Listed below are individual voice mailbox extensions and e-mail addresses:

SCHOOL VOICEMAIL: (949) 722-7242

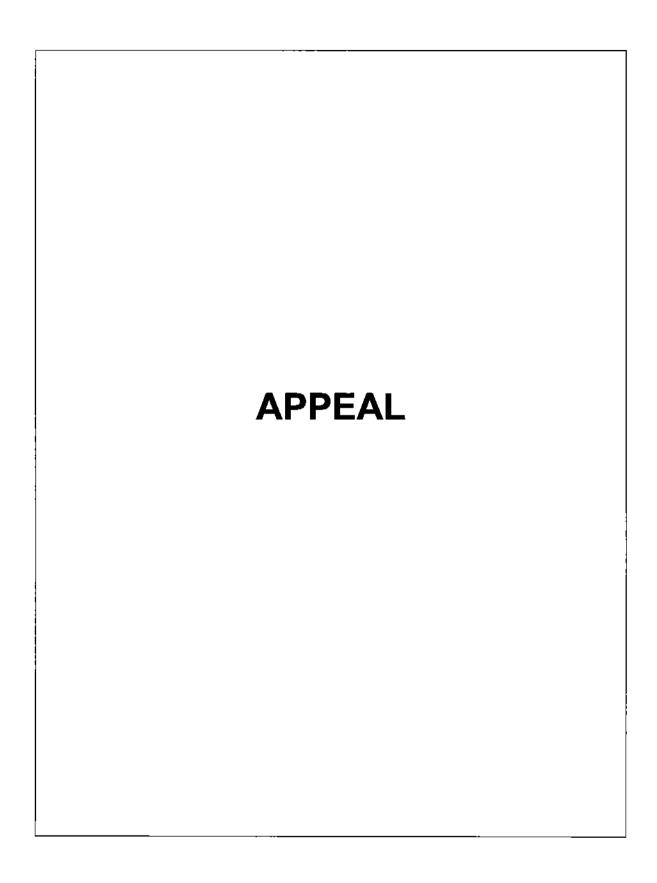
| Staff Directory    | extension | e-mail address         |
|--------------------|-----------|------------------------|
| Susan Kline        | 3         | kline@klineschool.com  |
| Sean Butler        | 4         | butler@klineschool.com |
| Nancy Patino       | 5         | patino@klineschool.com |
| Todd Stuart        | 6         | stuart@klineschool.com |
| Christopher Rhodes | 7         | rhodes@klineschool.com |
| Shylda Odell       | 9         | odell@klineschool.com  |

Application #: PA-06-35

Address: 320 East 18th Street, Costa Mesa, CA 92627

6.) Out of respect for the conditional use process, Kline School will cease its operations effective June 16, 2006 pending the Planning Division and Commissioners' decision. Kline School typically operates a four to five week summer session. The closure not only presents a significant financial loss, but it also burdens the school's families.

- 7.) Kline School will meet the demands of the Lighthouse Coastal Community Church by removing the modular classrooms by June 30, 2006. The school will limit its enrollment to its on site capacity of 45 students and hold others on a waiting listing pending a move to a new site.
- 8.) Kline School offers a valuable service to the community. Personal Letters from a cross-section of Kline School supporters—from the school's next door neighbor to the 95 year old former volunteer—are testimony to the uniqueness and quality of the Kline School program and its operation. (See Appendix D)



## CITY OF COSTA MESA P. O. Box 1200 Costa Mesa, CA 92628-1200

| FEE: \$ 670 |  |
|-------------|--|
|-------------|--|

## APPLICATION FOR REVIEW, APPEAL OR REHEARING

| Appl  | icant Name   | TH REFAKES   | HOWARD DE                       | NGHAUSEN,                                 | DEE WARD   |
|---|--|--|---------------------------------|---|--|
|   |  |  |                                 |   | 2 E. 18th ST.  |
| Phor  | e (949) 548  | 1.5826   | <del>toprocenting</del> ' (949) | 646.3667                                  | (949) 631-6067   |
|   | QUEST FOR:   |  | * XAF                           | •   | REHEARING  |
| Deci  | sion of which revie  | ew, appeal or rehearing  | g is requested: (give nu        | ımber of rezone, zon                      | ne exception, ordinance, etc., if  |
| appli   | cable, and the dat   | e of the decision, if kr   | iown.) ZA -06                   | -48 on                                    | 07 JUNE 2007   |
| ·   | — appeal   | of time ex   | kusi an                         | 320 E.                                    | 8th 8t.  |
| Deci  | The use is not ha  | Reasons for armonious and compared to the surface of the surface o | atible with the neighb          | orhood, due to the                        | use of the public street as a substitute   |
| •   |  | ess to operate with no<br>to ignore parking requ   |                                 |   | hes a precedent and encourages other   |
| •   | The curbside dro   | p-off and pick-up is de  | etrimental to the healt         | h and safety of surre                     | ounding residents.   |
| •   |  | op-off and pick-up cre<br>s traffic to surrounding   |                                 | impedes traffic circ                      | ulation on a major East Side collector   |
| •   | Functional aspects of the site including automobile and pedestrian circulation have not been accurately addressed. |  |                                 |   |  |
| <ul> <li>A temporary "special" privilege should not be allowed to become permanent due to the adverse impact on surrounding<br/>property owners.</li> </ul>   |  |  |                                 |   |  |
| •   |  | ff and pick-up is not '<br>itely on a yearly basis.  |                                 | an be transferred t                       | to new business or property owner or   |
| •   | The conditions of  | f approval provide no i  | incentive for the Kline         | School to relocate.                       |  |
| <ul> <li>The real estate market is currently "soft" and there are many properties available in the Newport-Mesa area.</li> </ul>  |  |  |                                 |   |  |
| <ul> <li>The cumulative negative impact on surrounding residents of the excessive noise generated by the simultaneous operation of the Kline School and Lil' Lighthouse Preschool has not been considered.</li> </ul> |  |  |                                 |   |  |
| •<br>Date:  | operation of the I   | negative impact on sur<br>Kline School and Lil' L  | ighthouse Preschool I           | the increased traffinas not been consider | c and parking due to the simultaneous lered.   |
|   |  |  | e use only do not               |   | The state of the s |

SCHEDULED FOR THE CITY COUNCIL/PLANNING COMMISSION MEETING OF: If review, appeal or rehearing is for person or body other than City Council/Planning

Commission, date of hearing of review, appeal or rehearing:

<sup>\*</sup> If you are serving as the agent for another person, please identify the person you represent and provide proof of agency.

<sup>\*\*</sup> Review may be requested only by City Council or City Council Member



## **CITY OF COSTA MESA**

P.O. BOX 1200 • 77 FAIR DRIVE • CALIFORNIA 92628-1200

DEVELOPMENT SERVICES DEPARTMENT

FOR ATTACHMENTS NOT INCLUDED IN THIS REPORT,
PLEASE CONTACT THE PLANNING DIV. AT (714)754-5245.

## City of Costa Mesa **Inter Office Memorandum**

TO:

PLANNING COMMISSION

FROM:

MEL LEE, SENIOR PLANNER

DATE:

**JULY 12, 2007** 

SUBJECT: SUPPLEMENTAL INFORMATION – PUBLIC CORRESPONDENCE

ZONING APPLICATION ZA-06-48 (KLINE SCHOOL) PLANNING COMMISSION MEETING OF JULY 23, 2007

Attached are copies of correspondence received from the public related to the above application.

#### Attachment

CC:

Deputy City Manager - Dev. Svs. Director

Deputy City Attorney

Transportation Services Engineer

City Engineer

Fire Protection Analyst

Staff (4) File (2)

Howard Denghausen 343 Magnolia Street Costa Mesa, CA 92627

Beth Refakes 320 Magnolia Street Costa Mesa, CA 92627

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